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E.O. 12958: DECL: 01/28/2030  
TAGS: [BO](#) [KACT](#) [KZ](#) [PARM](#) [RS](#) [UP](#) [US](#) [START](#)  
SUBJECT: SFO-VIII GUIDANCE 001: INSTRUCTIONS FOR U.S.  
DELEGATION TO U.S./RUSSIA NEGOTIATIONS ON THE NEW START  
TREATY, GENEVA,  
SWITZERLAND, BEGINNING FEBRUARY 1, 2010

REF: A. MOSCOW (REPORTING CABLE ON JONES/MULLEN MEETING)  
[1](#)B. U.S. MODIFICATIONS TO DECEMBER 12 RUSSIAN  
TELEMETRY PROTOCOL TEXT  
[1](#)C. U.S. UID PAPER

Classified By: ROSE E. GOTTEMOELLER, ASSISTANT SECRETARY, VCI  
Reason: 1.4 (B) & (D)

[1](#)1. (C) Assistant Secretary for Verification, Compliance,  
and Implementation Rose Gottemoeller will head the U.S.  
delegation to the eighth round of New START Treaty  
negotiations with Russia in Geneva, Switzerland, beginning  
on February 1, 2010. This is the first of several cables  
providing guidance for the beginning of this round;  
Delegation should request further guidance as needed. The  
U.S. objective is to conclude the Treaty and Protocol  
texts so they can be signed as soon as possible, and to  
continue work on the Annex texts so that they can be  
completed soon after the Treaty and Protocol are signed.

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Recording Agreement on Five Core Issues  
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[1](#)2. (S) During their January 21-22 trip to Moscow, General  
Jones and Admiral Mullen reached oral agreement on the  
five outstanding core issues in the new START Treaty,  
which are critical to finalizing the Treaty (Ref A).  
Accordingly, as the first order of business of the eighth  
round of Geneva negotiations on the New START Treaty, the  
Delegation is instructed to implement agreements on the  
five core issues into written treaty text. Elements of  
agreement on the five core issues are outlined below.

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Telemetry  
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[1](#)3. (S) Russia accepted most of the U.S. January 15  
modifications to President Medvedev's December 12 proposed  
telemetry Protocol language (Ref B) to include:  
-- Exchange of telemetric information on up to five  
launches of ICBMs and SLBMs per year;  
-- Annual Review of telemetry provisions;  
-- A separate Annex with additional implementing details;  
-- Removal of any reference to UK Trident.  
In addition, Russia agreed that any changes to the  
telemetry exchange procedures would require mutual  
agreement in the BCC, but did not agree to include  
language to this effect because that goes without saying

and including it here would require including it in a hundred other places in the agreement. As a result, agreement was reached on Protocol language based on the Russian December 12 draft and the U.S. January 15 changes, revised as discussed above.

¶4. (S) The Russian side indicated its intention to table additional language for the telemetry Protocol, including language which specifies that the testing Party will select which launches it will share with the monitoring Party. Delegation is authorized to negotiate ad ref to Washington Russian proposed language on selection of launches and additional mutually acceptable language as tactically required. Washington does not believe that any additional language on telemetry is required in the Protocol, given the Russian agreement in Moscow on January 22 that there will be an annex on telemetry.

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Unique Identifiers  
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¶5. (S) The Russian side agreed "in principle" to the U.S. proposal for unique identifiers on all strategic delivery vehicles as part of a larger package on launcher and warhead numbers. The exact wording on UIDs in the Protocol and Annex are to be negotiated. The Delegation is authorized to negotiate language drawing on the U.S. paper entitled "Implementing Unique Identifiers for Strategic Offense Arms" presented to General Makarov by Admiral Mullen (Ref C).

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Inspections  
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¶6. (S) The U.S. and Russia agreed to an annual quota of 18 inspections, of which ten will Type One inspections and eight will be a mixture of inspections of non-deployed systems and formerly declared facilities and inspections to monitor the conversion and elimination of systems. The Russian side agreed to "batch" eliminated solid fuel missiles and mobile launchers of ICBMs for periodic Type Two inspections to monitor the results of elimination. The U.S. delegation is authorized to negotiate language in the Treaty and Parts Three and Five of the Protocol, ad ref to Washington, that implements this approach to monitoring conversions and eliminations.

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Aggregate Limits on Strategic Delivery Vehicles and Warheads  
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¶7. (S) In addition to an aggregate ceiling of 700 on deployed strategic delivery vehicles, the Russian side agreed to an aggregate ceiling of 800 deployed and non-deployed launchers, provided bombers are included along with deployed and non-deployed ICBM and SLBM launchers. The U.S. delegation is authorized to table a change in the U.S. language in Article IV of the Treaty to reflect the broadened 800 limit on deployed and non-deployed ICBM and SLBM launchers and nuclear-capable heavy bombers and to work out with the Russians the definition and concept regarding non-deployed heavy bombers.

¶8. (S) The U.S. and Russia agreed to an aggregate limit of 1550 warheads associated with deployed strategic delivery vehicles.

End guidance.  
CLINTON